1	State of Arkansas	As Engrossed: H3/31/25	
2	95th General Assembly	A Bill	
3	Regular Session, 2025	HOUSE BILL 1861	1
4			
5	By: Representatives Duffield	l, K. Ferguson, F. Allen, Barnes, McGruder, Perry, J. Richardson	
6	By: Senator J. Scott		
7			
8		For An Act To Be Entitled	
9	AN ACT TO	MAKE THE OPERATION OF AN ILLEGAL ONLINE	
10	CASINO OF	SPORTS BETTING A FELONY; TO AMEND THE LAW	
11	CONCERNIN	G INTERACTIVE GAMING; TO CREATE THE	
12	INTERACTI	VE GAMING ACT; TO EXPAND INTERACTIVE GAMING	
13	TO INCLUE	E NAME, IMAGE, OR LIKENESS DRAWING GAMES AND	
14	CASINO GA	MING; TO DECLARE AN EMERGENCY; AND FOR OTHER	
15	PURPOSES.		
16			
17			
18		Subtitle	
19	TO 1	AKE OPERATION OF AN ILLEGAL ONLINE	
20	CAS	NO OR SPORTS BETTING A FELONY; TO	
21	CREA	TE THE INTERACTIVE GAMING ACT AND TO	
22	INC	UDE NAME, IMAGE, OR LIKENESS DRAWING	
23	GAM	S AND CASINO GAMING; AND TO DECLARE	
24	AN 1	MERGENCY.	
25			
26	BE IT ENACTED BY THE	GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:	
27			
28	SECTION 1. Ark	ansas Code § 5-66-103(a), concerning the offense of	
29	keeping a gambling ho	use, is amended to read as follows:	
30	(a) A person <u>c</u>	<u>r entity</u> commits the offense of keeping a gambling house	
31	if the person <u>or enti</u>	<u>ty</u> :	
32	(1) Keep	s, conducts, or operates, or who is interested directly	
33	or indirectly in keep	ing, conducting, or operating any gambling house or	
34	place <u>, whether a phys</u>	ical location or online, where gambling is carried on;	
35	(2) Sets	up, keeps, or exhibits or causes to be set up, kept, or	
36	exhibited or assists	in setting up, keeping, or exhibiting any gambling	



1 device; or 2 (3) Is interested directly or indirectly in running any gambling 3 house or in setting up and exhibiting any gambling device, either by 4 furnishing money or another article, for the purpose of carrying on any 5 gambling house; 6 (4)(A) Makes available or participates in keeping, conducting, 7 or operating any game, contest, or promotion that is available on the 8 internet or accessible on a mobile phone, computer terminal, or similar 9 device capable of accessing the game, contest, or promotion that utilizes a 10 dual-currency system of payment that allows the player to exchange the currency for a prize, award, cash, or cash equivalent, or a chance to win any 11 12 prize, award, cash, or cash equivalent, and simulates: 13 (i) Casino-style gaming, including without limitation slot machines, video poker, or table games that include without 14 15 limitation blackjack, roulette, craps, and poker; (ii) Lottery games, including without limitation 16 17 draw games, instant win games, keno, and bingo; and 18 (iii) Sports wagering. 19 (B) A sweepstakes game that does not award cash or a cash 20 equivalent is not included under subdivision (a)(4) of this section. 21 (C) Subdivision (a)(4)(A) of this section does not apply 22 to a casino licensed by the Arkansas Racing Commission; or 23 (5)(A) Makes available or participates in keeping, conducting, or operating any game online that the commission or the Department of Finance 24 25 and Administration, consistent with the Arkansas Constitution, may determine by rule to <u>be sports wagering.</u> 26 27 (B) Subdivision (a)(5)(A) of this section does not apply 28 to a casino licensed by the commission. 29 30 SECTION 2. Arkansas Code Title 23, Chapter 117, is amended to add an 31 additional subchapter to read as follows: 32 Subchapter 2 - Interactive Gaming Act 33 34 23-117-201. Title. This subchapter shall be known and may be cited as the "Interactive 35 36 Gaming Act".

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2	<u>23-117-202. Definitions.</u>
3	As used in this subchapter:
4	(1) "Casino licensee" means any individual, corporation,
5	partnership, association, trust, or other entity holding a license issued
6	by the Arkansas Racing Commission to conduct casino gaming as authorized
7	by The Arkansas Casino Gaming Amendment of 2018, Arkansas Constitution,
8	Amendment 100;
9	(2) "Dormant account" means an interactive gaming account that
10	has had no patron-initiated activity for a period of sixteen (16) months;
11	(3)(A) "Interactive gaming" includes the placing of wagers
12	through a server-based gaming system that is situated in the United States
13	using a computer network of interoperable packet switched data networks
14	through which a casino licensee may offer authorized interactive games to a
15	person who has established an interactive gaming account.
16	(B) "Interactive gaming" includes the placing of wagers
17	using:
18	(i) A mobile cellular device using an application;
19	or
20	(ii) An internet browser on a supported device using
21	<u>software.</u>
22	(C) "Interactive gaming" includes a name, image, or
23	likeness drawing game conducted through an electronic device or machine to
24	benefit a name, image, or likeness collective consistent with the Arkansas
25	Student-Athlete Publicity Rights Act, § 4-75-1301 et seq.;
26	(4)(A) "Interactive gaming system" means a gaming device.
27	(B) "Interactive gaming system" includes:
28	(i) The collective hardware, software,
29	communication, technology, and proprietary hardware and software specifically
30	designed or modified for and intended for use in the conduct of interactive
31	gaming; and
32	(ii) The core components of the interactive gaming
33	system, including without limitation the servers or databases running the
34	games on the interactive gaming system and storing game and interactive
35	gaming account information, that are hosted within the United States, with
36	the core components residing on physical hardware or a remote server,

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1	provided that gaming participation is confined to the state; and
2	(5) "Name, image, or likeness drawing game" means a drawing game
3	of chance approved by the commission, the net proceeds of which after
4	incurred expenses, as approved by the commission, are divided between:
5	(A) A name, image, or likeness collective consistent with
6	the Arkansas Student-Athlete Publicity Rights Act, § 4-75-1301 et seq., or
7	any other organization affiliated with an Arkansas collegiate athletics
8	program; and
9	(B) The winning participant.
10	
11	23-117-203. Interactive gaming.
12	(a)(l)(A) A casino licensee shall not operate an interactive gaming
13	system in this state unless the interactive gaming system has been approved
14	by the Arkansas Racing Commission.
15	(B) An activity conducted under Arkansas Constitution,
16	Amendment 84, shall not be considered interactive gaming.
17	(2) An interactive gaming system operated by a casino licensee
18	is subject to rules promulgated by the commission.
19	(3) A casino licensee is limited to one (1) branded interactive
20	gaming system that is identified with the casino licensee.
21	(4) The operation of interactive gaming is prohibited in
22	circumstances in which a majority of the net casino gaming receipts, as
23	<u>defined</u> by The Arkansas Casino Gaming Amendment of 2018, Arkansas
24	Constitution, Amendment 100, from interactive gaming is paid to a third-party
25	vendor assisting in the operation of the interactive gaming.
26	(b) An interactive gaming system shall meet applicable minimum
27	technical standards provided in Gaming Laboratories International's GLI-19:
28	Standards for Interactive Gaming Systems, as revised on July 17, 2020, or an
29	equivalent certification issued by a testing laboratory as approved and
30	licensed by the commission.
31	(c) A casino licensee may operate a name, image, or likeness drawing
32	game as approved by the commission.
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34	23-117-204. Internal controls for casino licensees related to
35	interactive gaming.
36	(a) A casino licensee shall comply with:

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1	(1) Standards related to interactive gaming adopted by the
2	Arkansas Racing Commission to implement this subchapter; and
3	(2) Existing rules of the commission.
4	(b) The commission shall:
5	(1) Approve game titles or themes; and
6	(2) Provide for standards and practices consistent with the
7	standards and practices of the Gaming Laboratories International, or other
8	testing entity licensed by the commission, approved in another jurisdiction
9	in the United States to serve as validation in Arkansas.
10	(c)(l) Live personnel engaged in dealing cards or similar activities
11	involved in interactive gaming shall hold a gaming license in the
12	jurisdiction in which the live personnel physically operate.
13	(2) A casino licensee shall transmit a list of the live
14	personnel described in subdivision (c)(l) of this section to the commission
15	no less than monthly.
16	(d) The commission may determine additional areas that require
17	internal controls that may necessitate the development of minimum standards.
18	
19	23-117-205. Acceptance of wagers.
20	<u>A casino licensee shall not accept or facilitate a wager on interactive</u>
21	gaming other than as set forth by rule of the Arkansas Racing Commission.
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23	23-117-206. Disposition of dormant accounts.
24	(a)(l) A casino licensee may suspend a dormant account.
25	(2) The casino licensee may reactivate a dormant account
26	suspended under subdivision (a)(1) of this section only after reverifying the
27	current government-issued picture identification of the account holder and
28	other information as required by the Arkansas Racing Commission.
29	(b) All amounts remaining inactive in the dormant account after a
30	period of two (2) years of the account's becoming a dormant account shall be
31	paid into a cash fund of the commission.
32	(c) Before closing a dormant account under this section, the casino
33	licensee shall attempt to contact the account holder a minimum of one (1)
34	time per year.
35	
36	<u>23-117-207. Prohibition - Penalty.</u>

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1	(a) The operation of an interactive gaming system without a casino
2	license in this state is prohibited.
3	(b) Consistent with § 5-66-103, a violation of subsection (a) of this
4	section is a Class D felony.
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6	<u>23-117-208. Rules.</u>
7	The Arkansas Racing Commission may promulgate rules to administer and
8	enforce this subchapter.
9	
10	SECTION 3. EMERGENCY CLAUSE. It is found and determined by the
11	General Assembly of the State of Arkansas that unlicensed, unregulated, and
12	untaxed casino style and sports wagering offerings are an ever-growing threat
13	to the citizens of Arkansas. Further, institutions of higher education and
14	their affiliated nonprofit organizations are intertwined with economic
15	development, the education of student-athletes, commerce, and other
16	governmental interests that otherwise impact the State of Arkansas; that a
17	drawing game conducted through interactive gaming, in order to benefit a
18	name, image, or likeness organization, the net proceeds of which, after
19	incurred expenses, are equally divided between a name, image, or likeness
20	organization and the participant, can increase economic development,
21	education, and commerce in the State of Arkansas; and that this act is
22	immediately necessary to ensure that institutions of higher education and
23	their affiliated nonprofit organizations can financially support their
24	student-athletes and athletic programs, which will bolster economic
25	development, education, and commerce in the State of Arkansas. Therefore, an
26	emergency is declared to exist, and this act being immediately necessary for
27	the preservation of the public peace, health, and safety shall become
28	effective on:
29	(1) The date of its approval by the Governor;
30	(2) If the bill is neither approved nor vetoed by the Governor,
31	the expiration of the period of time during which the Governor may veto the
32	bill; or
33	(3) If the bill is vetoed by the Governor and the veto is
34	overridden, the date the last house overrides the veto.
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36	/s/Duffield

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