



Arkansas Bureau of Legislative Research

Final Analysis, Results, & Transition

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BACKGROUND



Historical Costs



1

**3 Agencies (AMAIT, ASPIT,
& ASBA)**

2

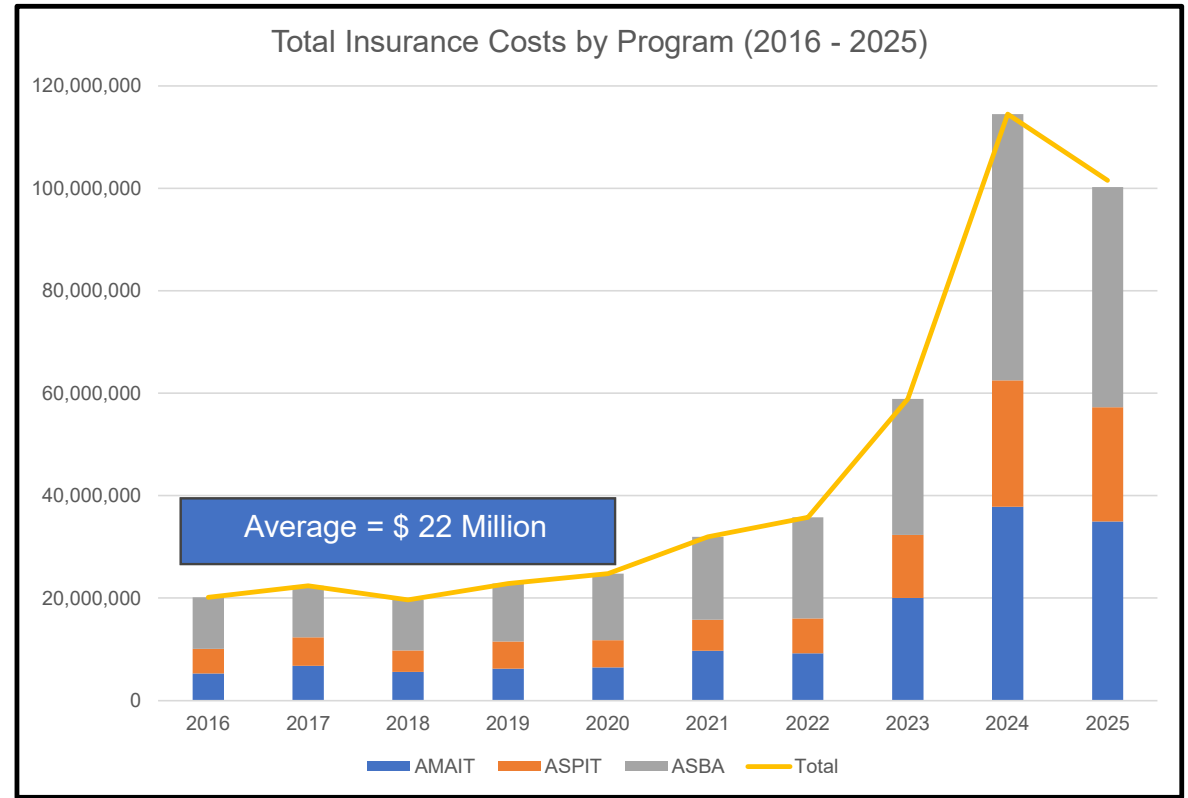
**Commercial Property
Insurance – K-12, Higher
Education, & Public Buildings**

3

**Total Insured Value \$54.5
Billion (2025)**

4

**Insurance Costs = Self-
Insurance + Excess Insurance
+ Operating Expenses**





INDEPENDENT ANALYSIS



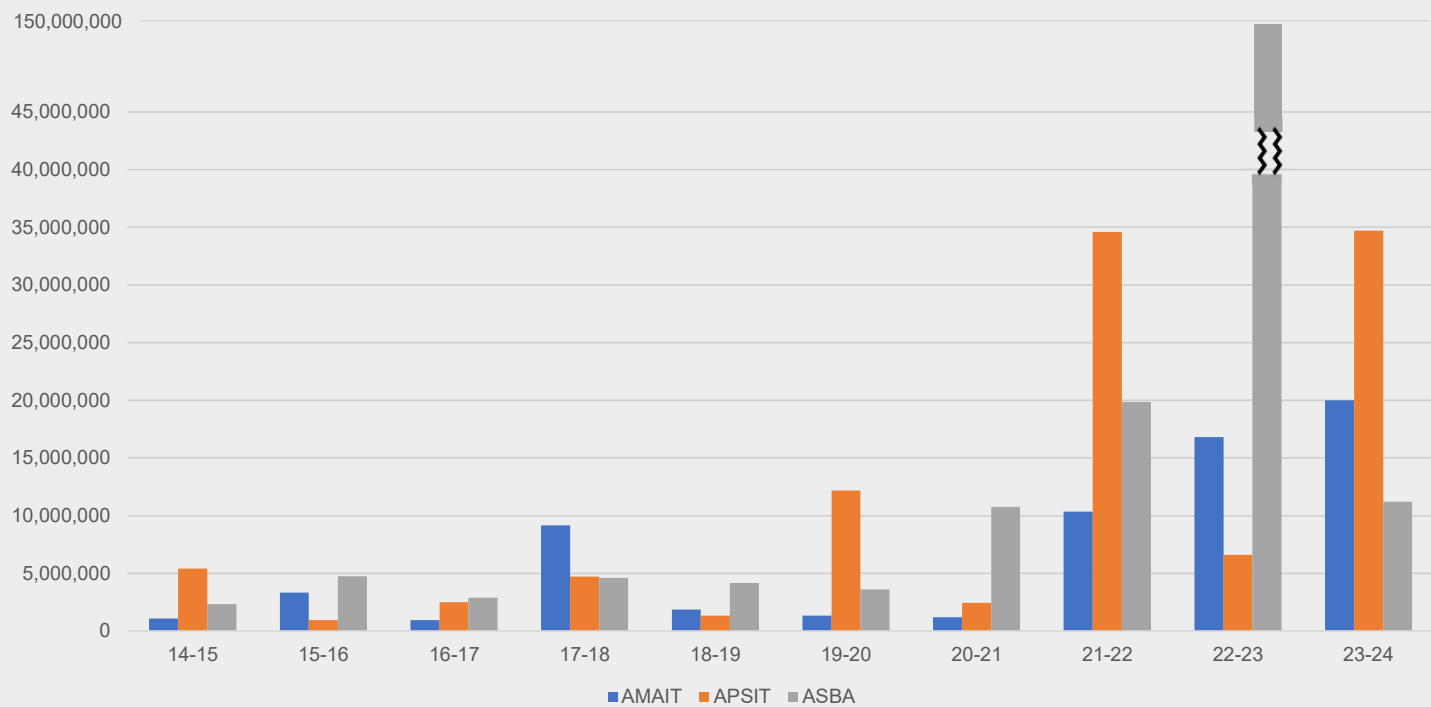
Select States' Self-Insured Programs – Overview



State	Program Name & Function	Coverages	Assets	SIR * Highest SIR
Louisiana	ORM – State owned buildings LCPIC – Insurance of last resort	Property and workers' comp. Residential and commercial property	\$ (17.7M) \$ 973M	\$ 50M
Mississippi	MDFA – State owned buildings IHL – Public universities MDE – K-12 Schools MCCB – Community colleges	Property and workers' comp. Purchase insurance open market Purchase insurance open market Purchase insurance open market	\$ 33.5M \$ 8.5M --- ---	None
Missouri	MOA – State property preservation fund MOPERM – Membership risk pool local governments	Workers' comp, liability, property, auto Liability, property, cyber (until 2021)	--- \$ 163M	\$ 500K
Oklahoma	OSIG – School risk pool OMES – State owned buildings / assets	Property, liability, auto Property, human resource, cyber	\$ 40M \$ 20M	\$ 30M
Tennessee	TCIC – State owned buildings and contents LGIP – General fund, highway, schools and other PEP – Membership building and personal	Property and cyber. Workers' comp, property, liability Liability, workers' comp., property	\$ 40M \$ 49M \$ 264M	\$ 25M
Texas	SORM – State owned buildings, personal property TWIA – Coastal county property (Residential and commercial)	Auto and property Property (Wind and Hail)	\$ 8M \$ 713M	\$ 5M



Summary of Historical Results



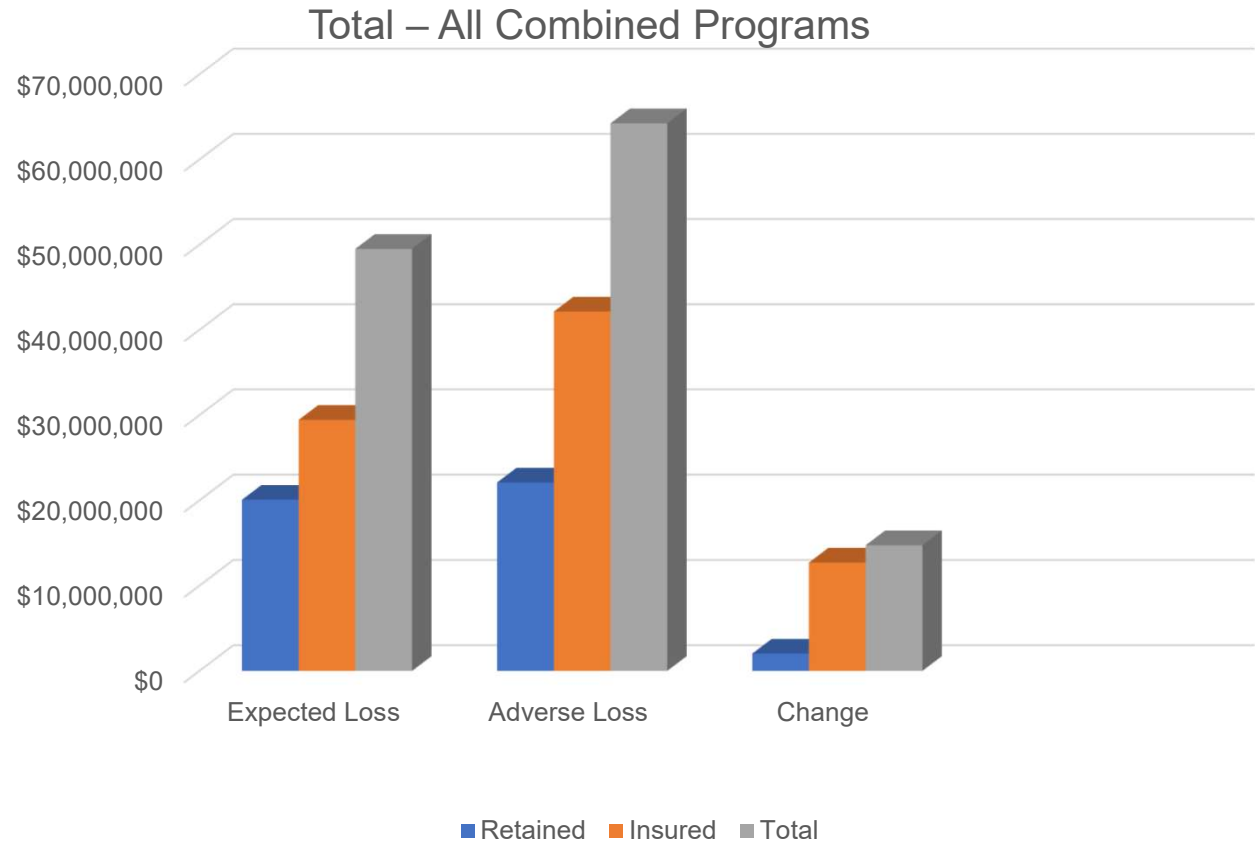
* Note: The 23-24 ultimate incurred loss includes IBNR.



Program Retained Risk vs Insurer Risk



- Risk is measured as the change in loss dollars retained versus change in lost dollars insured when an “adverse” year occurs
- Higher claim cost in recent years shifted to insurance market, i.e., not retained
- Not enough risk being retained in current insurance structure





OBSERVATIONS



Observations



Up through 2020, Everything
Was Going Well ...

Total insurance costs were increasing slightly
Fund Balances / Net Positions (i.e. Surplus) were rising
No actuarial studies performed



Warning Signs Began in 2021

Excess insurance premiums see unusual increases



Excess Insurance Market
Hardens in 2022

No plan in place for hard market
• Little choice but to pay soaring reinsurance premiums
• Surplus could have been used to retain more risk vs. paying excess premiums



While Actuarial Studies in
2024 Addressed IBNR ...

Didn't consider higher retentions
No actuarially appropriate rating plan developed
Baseline comparisons from pre-2022 not possible



Need an Independent Wholistic
Risk Management Plan

Assess the agencies' capacity to retain more risk
Pool SIRs
Optimize participation in excess risk pools



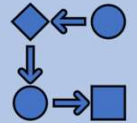
RESULTS



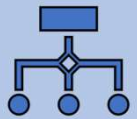
Final Results



The General Assembly enacted Acts 560 and 779, which resulted in the creation of the State Captive Insurance Program (SCIP).



Forms a Captive to Self-Insure the Entities' Property Coverage



Combines the Insurance Operations for All Three Entities



Annually Consult with an Independent Strategic Risk Consultant to Optimize the Use of the Captive



Annually Perform Independent Actuarial Analyses

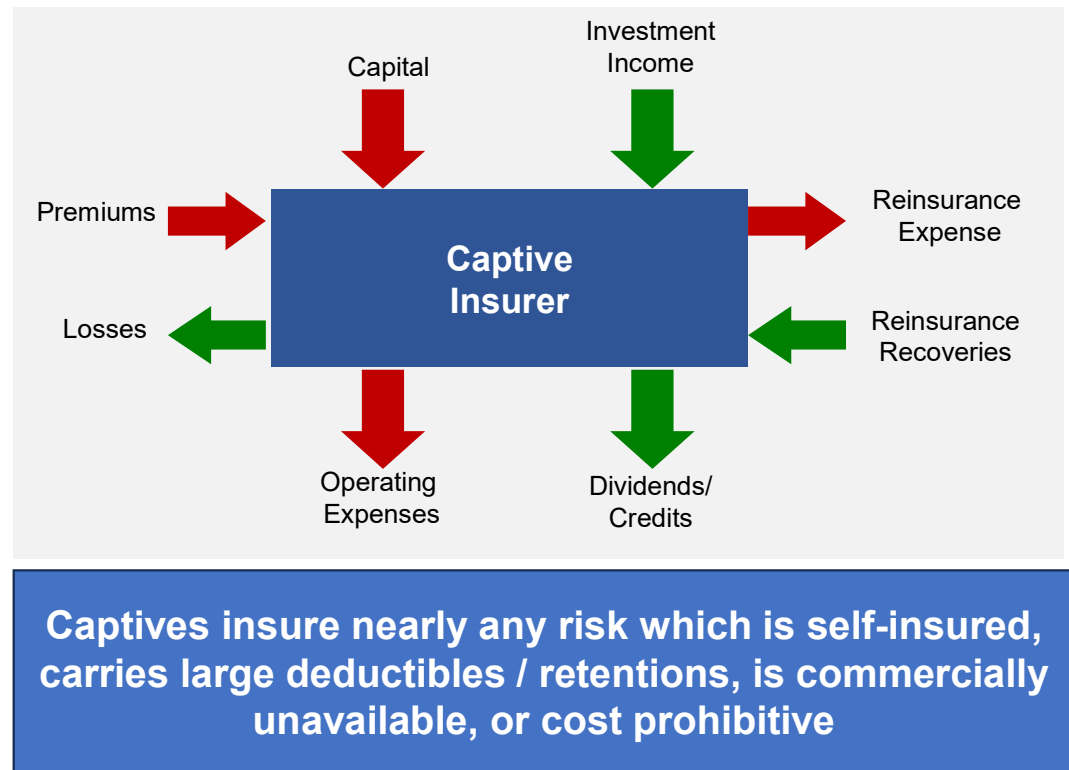


CAPTIVE



What is a “Captive” Insurance Company?

- Limited purpose insurer, owned by a non-insurance parent
- Exists to serve the risk management needs of its parent (the State of Arkansas)
- Can create an internal “risk pool” that harnesses the overall economic strength and size of the combined state organizations, while also recognizing the smaller risk appetites of its participating entities
- Makes it possible to trade more directly in the risk transfer market (e.g., with reinsurance companies)





Insurance Structure Differences

Captive Insurance Company

- **Regulation**

- Regulated as an insurance company
- Afforded same protections as insurance company
- Must meet AID requirements
 - Audit
 - Actuarial opinion
 - Min. capital & surplus requirements



- **Risk Pooling**

- Strategically respond to shifts in market premiums



Certified Self-Insured

- **Regulation**

- Less tightly regulated

- **Risk Pooling**

- Typically not allowed



TRANSITION



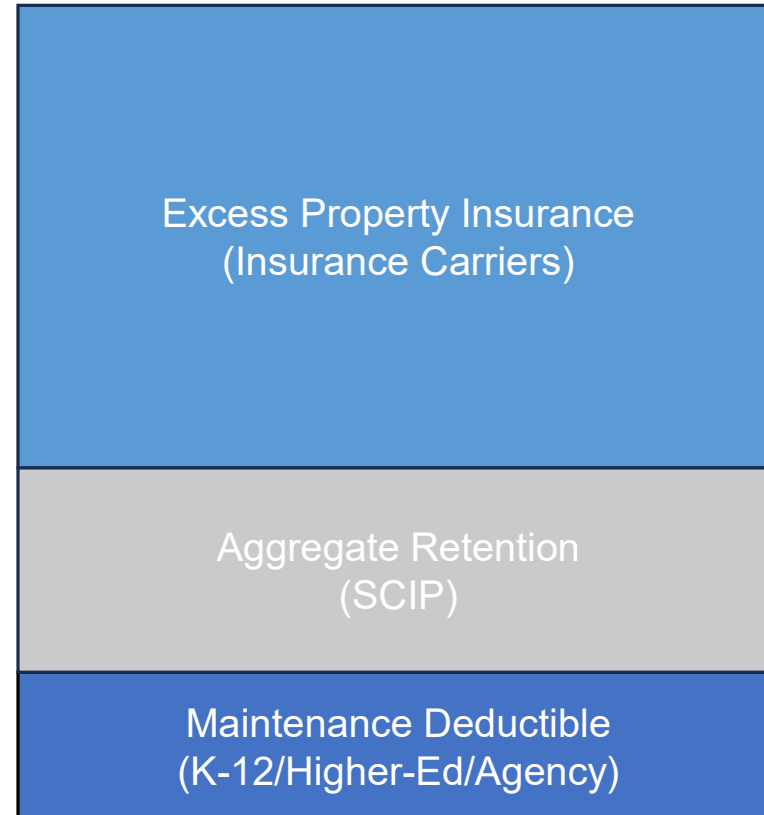
SCIP Program Structure Overview



The **excess property insurance** applies above the SCIP layer and responds to losses that exceed the SCIP limit, offering additional capacity and financial protection up to the program's full policy limits.

SCIP will provide coverage in the **aggregate retention** layer. Claims paid by SCIP in this layer erode the master program aggregate retention. This is subject to a maximum cap and specific aggregate caps for wind/hail, fire, and all other perils (AOP) losses.

The **maintenance deductible** is the responsibility of each participant in the master property program and will not be reimbursed by the captive.





SCIP Program

Premium Calculation Summary



Premium Formula

- Premium = Rate × Total Insured Value (TIV)

What is Total Insured Value (TIV)?

- The combined insurable value of an entity's property exposures: including buildings, contents, equipment, and other covered assets.
 - May also include extra expense, business interruption, and similar items depending on coverage specifics.

Why It Matters

- SCIP participants premium is directly tied to the values they report. If their insured values have increased, due to new buildings, renovations, or updated valuations, their premium will increase.



Final Terms: 2025 – 2026 Policy Period

Same Rate + Tiered Deductible Structure



Rates will stay **FLAT** year-over year

- **Premium** = Rate multiplied by Building Values
 - Entities with changes to building values (added, removed, or increased) will see premium adjustments

Deductibles (Year 1)

- **Minimum deductible** (*per district, agency, or campus*):
 - \$25,000 per occurrence
 - \$50,000 per occurrence when Total Insured Value (“TIV”) is greater than \$100M

Deductibles (Year 2 and beyond)

- **A Tiered deductible structure will be implemented based on insured property value**
 - **Phase-in period:** Deductible changes will be phased in over 2 years
- **Deductibles will increase in Year 2, especially for entities with TIVs greater than \$250M**