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October 4, 2024

Senator Jonathan Dismang, Co-Chair Representative Frances Cavenaugh, Co-Chair Performance Evaluation & Expenditure Review Committee Arkansas Legislative Council State Capitol Building Little Rock, AR 72201

RE: FY 25 American Rescue Plan Act Request

Dear Co-Chairs:

Pursuant to Section 36 (02) of Act 152 of 2024, I am forwarding the attached American Rescue Plan Act request(s) that have received my approval as Chief Fiscal Officer of the State.

- Department of Human Services Division of Aging, Adult and Behavioral Health – Supporting Evidence Based Behavioral Health Models \$887,017
- Department of Human Services Division of Aging, Adult and Behavioral Health – Secured Restoration \$2,929,446
- Department of Human Services Mental Health & Substance Abuse ARPA
 Reallocation of Previously Approved Appropriation
- Department of Public Safety Commission on Law Enforcement Standards and Training – Construction and Equipment Upgrades – Plan Change Only \$0

Sincerely,

James L. Hudson

Secretary

Attachment(s)

AMERICAN RESCUE PLAN ACT OF 2021 PROGRAM APPROPRIATION AND PERSONNEL AUTHORIZATION REQUEST SECTION _36_ OF ACT _152_ OF 2024

C.1

Agency:	DHS, Divis	ion of Aging	g, Adult & I	Behavioral Healt	th Services		Business Area Co	de:	0710	
Program Title	<u>:</u>			Supporting E	vidence-Ba	sed Behavioral He	ealth Models			
Granting Orga	anization:	ARP Steeri	ng Commit	tee			CFDA #: State Fis	scal Red	covery Fu	nds (SFRF)
Effective Date	e of Authoria	zation:		Beginning:	7	7/1/2024	_ Ending: _		6/30/20	25
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Robert Brech

Office of Budget '

Cabinet Secretary Agency Director

10/03/24

9/20/2024

Date

Office of Personnel Mgmt

Date

Request to Reallocate State Fiscal Recovery Funds of the American Rescue Plan Act

- August 2022 The Department of Human Services requested and received approval to use State Fiscal Recovery Funds (SFRF) of the American Rescue Plan Act (ARP) for "Supporting Evidence-Based Behavioral Health Models in Arkansas."
 - o In that request, DHS allocated \$3 million for funding training, monitoring, supervision, and provider certification for up to 100 teams to perform a behavioral health service called Intensive In-Home.
 - In May 2024 using a separate ARP funding stream under Section 9817, DHS entered into a subgrant agreement with the Family Centered Treatment Foundation for \$11 million. Of that, \$10 million is going directly to Arkansas providers to implement the FCT model, which is an evidence-based service with a team-based approach.
 - Thanks to the \$3 million of SFRF, the Family Centered Treatment Foundation has been able to train these teams of providers and this pilot is highly successful. DHS is grateful for the SFRF training funds to allow us to support this pilot appropriately. The Family Centered Treatment model serves children with serious and chronic emotional or behavioral issues for kids who cannot remain stable in their homes and communities. The model focuses on the family, including families involved in the foster care and child welfare system. While DHS has been able to appropriately utilize part of the funding allocated under the "Supporting Evidence-Based Behavioral Health Models in Arkansas" SFRF request and approval, DHS is requesting reallocation of the remaining \$2 million SFRF dollars originally thought to be needed for a program for mentally ill adults. Since August of 2022, DHS has taken a different direction and is not currently pursuing a service that we then thought we would--Assertive Community Treatment. We came to this conclusion after discussions with CMS and our provider network and are working on a different direction.

We are specifically requesting approval to move the \$2 million for Assertive Community Treatment under the "Supporting Evidence-Based Behavioral Health Models in Arkansas" to the ASH Capital Improvement initiative that was previously approved for \$5 million in June of 2023.

- DHS has been working with the Administrative Office of the Courts, the Public Defender's Commission, county jails, sheriff associations and other interested parties on major system improvements around the State's Forensic System and the Arkansas State Hospital (ASH).
- On June 30, 2023, DHS requested State Fiscal Recovery Funds (SFRF) of the American Rescue Plan Act (ARP) for "Implementation of Secured Restoration" and "ASH Capital Improvements."
- In that request, DHS allocated \$5 million for start up cost and first year operating cost for Secured Restoration, which once completed will provide 16 new beds on the campus of ASH for people needing to be restored to fitness so they can participate in their criminal trial. DHS previously issued a Request for Interest and is working with a vendor to develop and administer the 16-bed Secured Restoration program in Unit 3 at the Arkansas State

- Hospital. The "ASH Capital Improvements" initiative also allocated \$5 million for repairs, roof replacement, safety upgrades and bathroom remodels.
- At ASH, Unit 3, Unit 4, and Unit 5 are utilizing Restricted Reserve Funds ¹approved by the Arkansas Legislative Council for storm and water damage repairs. Unit 3, the unit identified for Secured Restoration, has undergone asbestos abatement which basically stripped the Unit of ceilings, causing all electrical to be exposed, flooring to be disposed of, etc.
- DHS toured the Unit on August 22, 2024. We are concerned that the Storm Repair
 Restricted Reserve Funds, that we are grateful for, will not get us to a place where we can
 open and operate Secured Restoration. Partly because the Unit has not been used for
 clients in many years. It does not have fire suppression sprinklers, it needs ligature proof
 doors, toilets, sinks, and new windows in the patient rooms.
- We do plan to utilize the remaining "ASH Capital Improvement" funds in the amount of \$3.9
 million to quickly issue a Request for Qualification to award a contract to a vendor who can
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 back to baseline.
- We are concerned that \$3.9 million will not get us to a place to open Secured Restoration due to the cost of a sprinkler system in addition to other items needed to make the Unit safe for Secured Restoration. This is why we are respectfully requesting to move the previously awarded \$2 million that was allocated to Assertive Community Treatment under the "Supporting Evidence-Based Behavioral health Models in Arkansas" to the "ASH Capital Improvement" request.
- We are optimistic that a combined \$5.9 million after the Storm Repairs gets us back to baseline, and will be enough funding to successfully utilize Unit 3 for Secured Restoration which will give us 16 additional beds at ASH. All SFRF funding must be obligated by December 31, 2024. The above request will require several layers of Governor and legislative approvals that must run in committees. If we are unable to move all of these parts quickly, we will surrender the \$5 million for Secured Restoration, the remaining \$3.9 million for ASH Capital Improvements and the \$2 million allocated for Assertive Community Treatment.

It is imperative that we implement Secured Restoration as part of our overall plan to improve the State's Forensic System and our State Hospital.

¹ As you may recall, DHS will be repaying the Restricted Reserve Funds upon our reimbursement from insurance. We cannot submit for insurance reimbursement until all work has been completed.

AMERICAN RESCUE PLAN ACT OF 2021 PROGRAM APPROPRIATION AND PERSONNEL AUTHORIZATION REQUEST SECTION _36_ OF ACT _152_ OF 2024

C.2

Agency:	DHS, Divi	DHS, Division of Aging, Adult & Behavioral Health Services Business Area Code: 0710								
Program Title	: <u></u>			Secured	Restoration	Act 659 Section 3 (AR	RPS-SFRF)			
Granting Org	anization:	ARP Steeri	ng Commit	tee		CFDA #: State Fiscal Recovery Funds (SFRF)				
Effective Date	e of Authori	zation:		Beginning	:	7/1/2024	Ending:		6/30/20)25
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AMERICAN RESCUE PLAN ACT OF 2021 PROGRAM APPROPRIATION AND PERSONNEL AUTHORIZATION REQUEST SECTION _36_ OF ACT _152_ OF 2024

C.3

Agency:	Arkansas	Department	of Human	Services		Business Area Cod	e: <u>071</u> 0			
Program Title	e:			DHS Me	ntal Health	& Substance Abus	se ARPA		3!!	
Granting Org	anization:	American	Rescue Pla	n Act of 2021			CFDA #: State Fiscal Recovery Funds (SFRF)			
Effective Dat	e of Authori	zation:		Beginning:		7/1/2024	Ending:	6/30/20	25	
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9/20/2024

7

Mental Health & Substance Abuse ARPA-Mental Health & Substance Abuse Continuum of Care

Objectives:

- Improve diversion from high-cost settings
 Reduce ASH spending (\$55 million annually, 100% SGR)
- Reduce HDC spending (\$143 million annually)
 Improve care coordination and quality
- Invest in children and at-risk populations
- Minimize waste and unnecessary utilization

Grants & Aid: 1. Community Reintegration for Kids

- Community reintegration facilities provide step-down support from high-cost, in-patient
- psychiatric care.

 We currently have one existing facility in the state (Ft. Smith). However, we have 500 psychiatric, residential treatment facility (PRTF) beds in the state for kids.
- \$5 million would create 4-5, 16-bed units.
- Most of these beds would be used by foster kids. DHS believes there is demand for 7-8 facilities. Medicaid would pay for these services.

2. Therapeutic Communities for Adults with IDD

- Therapeutic community beds provide step-down support from high-cost, in-patient psychiatric care.
 We currently have 0 therapeutic community beds in Arkansas for adults with intellectual
- or developmental disabilities, including those with low IQ/autism plus mental illness. We have 15 facilities for non-IDD, BH clients.
- DHS estimates there are 500 clients with IDD + behavioral health needs
- ID, BH clients currently receive care in high-cost settings, mainly ASH, HDC.
 \$3 million would build 2-3, 10-bed units.

3. Residential Substance Abuse Treatment Facilities for Youth

- While we have residential mental illness treatment facilities for kids, we do not have residential substance abuse treatment placements for them. We only have outpatient therapy. Judges currently send kids with drug problems to DYS because we do not have
- These funds could be used to construct new facilities or convert existing facilities.
 DHS cannot estimate demand for a service that hasn't been provided. But they believe

4. Residential Substance Abuse Treatment Facilities for Adults

- These facilities provide 30-60-day treatment programs for adults struggling with substance abuse disorders.
- We have these facilities across AR, but primarily in central and western AR.
- These funds could be used to construct new facilities or improve existing facilities (asbestos removal, facility upgrades, etc.)

- Supportive Living Units for Young Adults
 Kids that age out of group homes, foster care, or DYS generally struggle to transition into
 - adulthood. They lack family support and struggle with employment.

 These funds would provide transitional living and life skills for kids aging out of DYS & DCFS. They would purchase homes or apartment complexes to house approximately 60 beds. Private operators would be contracted to manage the facilities.

6. Supportive Living Units for Adults

- Adults struggling with mental illness who transition from secure Therapeutic Communities often need additional interventions and supervision for employment, medication compliance, etc.
- These funds would provide group homes or apartments to purchase 50-60 beds. Private
 operators would be contracted to manage the facilities as landlords. They would also be
 able to bill for certain services.
- The goal would be to stabilize these patients, secure employment, and pay a small rent.

- 7. Statewide Crisis Response System

 Problem: we do not have a coordinated system of care for children or adults in crisis. This leads to individuals "pinging" our healthcare system across multiple touchpoints and going without appropriate care.

 Early identification and intervention can minimize high-cost, downstream care.

Crisis Call Hub

- 24-hour contractor that will connect with clinicians with tablets
- Tablets for first responders
- Goal is to stabilize people and have them stay at home
 Conduct an assessment of existing needs at local level (training/technology)

Crisis Software Hub

- Bed registry coordination with TraumaComm (CSUs could participate)
 PASSE information, Medicaid eligibility, private insurance, jail information, patient follow-up
 Metrics to evaluate cost-savings/efficacy/outcome

 Crisis Training
 Ambulance, police, first responders training for de-escalation, telehealth, patient evaluation

Crisis Teams

- c Telehealth consults
- Mobile response paraprofessional
 80-100 paraprofessionals social workers



Gaps in Current Mental Health System

REDUCE USE OF

HIGH-COST

INSTITUTIONS

ADDRESS GAPS IN

SYSTEM

NO COORDINATED STATEWIDE CRISIS

Problem: AR does not have a coordinated crisis response system for children or adults. This leads to incarceration (including in DYS) and high-cost care.

OAPS IN HOBS FOR KIDS AND ADULTS

Problem: A lack of home- and community-based services leads to unnecessary and longer stays in high-cost settings.

NO SUPPORTIVE HOUSING

Problem: A lack of housing options where HCBS can be provided leads to longer and unnecessary stays in high-cost settings.

NO YOUTH RESIDENTIAL SUBSTANCE ABUSE TREATMENT

Problem: Judges say they are placing teens with substance abuse issues in DYS custody because they have no atternatives.

LACK OF OR OLD INFRASTRUCTURE

Problem: If we do not create infrastructure, there are limited places for people to get lower-cost home- and community-based services.

GAPS RESULT IN USE OF HIGH-COST INSTITUTIONS

Problem: Last year, the State spent more than \$475 million to pay for these settings, and the costs have been growing annually.

Current Cost to Treat Behavioral Health Crisis

Arkanses Stein Hospital: \$55,784,606° Human Development Centers: \$149,801,583 Hospital translers: \$261,225,1981 Emergency Departments: \$34,500,577

Total Spending (annual): \$ 475,311,764

*All funds for Arhoneus State Hospital are State Conerel Revenue (SGR) without the appartunity for Federal Medical Assistance Processings (FAMP).

1516,790,954 is OCPS state general revenue and includes Psychiatric Residential Treatment Facilities & Psychiatric Manufacts

Mental Health and Substance Abuse Continuum of Care ARPA Investment ADULT SUBSTANCE ABUSE

\$30 MILLION

STATEWIDE CRISIS RESPONSE & HUB

Problem: AR does not have a coordinated crisis response system for children or adults. This leads to incarceration (including in DYS) and high-cost care.

THERAPEUTIC COMMUNITIES

Problem: AR does not have therapeutic community beds for adults with I/DD or mental health needs. This leads to institutional and high-cost care.

COMMUNITY **RE-INTEGRATION FOR** CHILDREN

Problem: AR has only one community re-integration for children. This leads to children staying in institutional settings longer than necessary.

YOUTH SUBSTANCE **ABUSE RESIDENTIAL** TREATMENT

Problem: AR does not have a youth substance abuse residential treatment program. This leads to kids being sent to juvenile detention and DYS custody.

RESIDENTIAL

Problem: AR lacks adequate infrastructure to serve adults who need residential substance abuse treatment.

Problem: AR does not have any supportive housing for adults. This leads to homelessness, incarceration, and institutionalization.

Problem: AR does not have any supportive housing for kids leaving DCFS/DYS custody. This leads to homelessness, incarceration, and Institutionalization.

AMERICAN RESCUE PLAN ACT OF 2021 PROGRAM APPROPRIATION AND PERSONNEL AUTHORIZATION REQUEST SECTION 36 OF ACT 152 OF 2024

C.4

Agency: DPS - Division of Commission on Law Enforcement Standards & Training Business Area Code: 0950								
Program Title: Commission on Law Enforcement Standards & Training Constructin and Equipment Upgrades								
Granting Organization:	American	Rescue Pla	n Act of 2021			CFDA #: State Fiscal Recovery Funds		
Effective Date of Author	ization:		Beginning:		9/1/2024	Ending:	6/30/2	:025
Purpose of Grant / Reas The Department of Pub \$940,000 in ARPA func currently in the plannir updating/renovating the existing firing range. T existing firing range.	ic Safety – I ling within g and desig current fac	Division of lits current gn phase callity that d	Commission on ARPA projects of the Camden attes back to 19	Law Enforce that was a Campus an 69, renovat	ement Standards a approved during t id Northwest Cam ting existing stude	and Training (CLE the September 20 pus upgrades pro ent barracks and	ST) is requesting 023 PEER meet oject. The Came adding a new co	ing. CLEST is den project is overing to the
During the planning and We believe both project		npleted wit	hin the funds all	ocated.			other project is	underfunded.
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Extra Help								
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Operating Expenses								
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Capital Outlay								
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Anticipated Duration of	Federal Fund	ds:	1	.2/31/26				
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Positions to be estab Org Pers	lished: (list Pers	each posit	rion separately) Position	Cmnt				ified positions only Line Item
Unit Area	SubArea	Center	Number	Item	Position	n Title	Code Grade	Maximum *
State funds will not b authorized by the Gove		eplace fed	eral funds whe	en such fur	nds expire, unless	appropriated b	y the General A	Assembly and
Approved by:								
Col. M. 4. Zu#	126	9/30/2024	Robi	ert Brech	10/03/24			
Cabinet Secretary/Agency	,	Date	Office	of Budget	Date	Office of	Personnel Mgmt	Date

dy 9/30/2024

State of Arkansas Governor Sarah Huckabee Sanders



DEPARTMENT OF PUBLIC SAFETY

1 State Police Plaza Drive Little Rock, Arkansas 72209 Office: (501) 618-8235

September 27, 2024

Jim Hudson, Secretary
Department of Finance and Administration
Office of the Secretary
1509 West 7th Street, Suite 401
Little Rock, AR 72203-3278

Dear Secretary Hudson:

The Arkansas Department of Public Safety – Division of Commission on Law Enforcement Standards and Training (CLEST) is requesting a re-allocation of the American Rescue Plan Act of 2021 (ARPA) to address the following requests:

		Updating/renovating the current facility that dates back to 1969, renovating existing student barracks and adding a new covering to the existing firing
Camden Campus	940,000	range
		constructing a new training facility and adding a
Northwest Campus	(940,000)	covering to the existing firing range

CLEST is currently in the planning and design phase of the Camden Campus and Northwest Campus upgrades project. During the planning and design process there have been indicators that one project is overfunded, and the other project is underfunded. We believe both projects can be completed within the funds allocated and obligations made by the December 31, 2024 deadline.

Your consideration in this reallocation is greatly appreciated.

Sincerely,

Colonel Mike A. Hagar

Secretary