	Stricken language would be deleted from present law. Underlined language would be added to present law.
1	State of Arkansas As Engrossed: H3/10/97 S3/21/97
2	81st General AssemblyA BillACT 1201 OF 1997
3	Regular Session, 1997 HOUSE BILL 1946
4	By: Representatives Thicksten, Wilkinson, Pollan, McGehee, Willems, Ammons, and Hall
5	
б	
7	For An Act To Be Entitled
8	"TO PROVIDE FOR THE MANAGEMENT AND OPERATION OF FORT
9	CHAFFEE AS A RESERVE COMPONENT MILITARY TRAINING
10	RESERVATION; TO AUTHORIZE THE ADJUTANT GENERAL TO ENTER
11	INTO AGREEMENTS WITH THE SECRETARY OF THE ARMY FOR THE
12	OPERATION OF FORT CHAFFEE, ARKANSAS, DECLARING AN
13	EMERGENCY; AND FOR OTHER PURPOSES."
14	
15	Subtitle
16	"TO PROVIDE FOR THE MANAGEMENT OF FORT
17	CHAFFEE, ARKANSAS"
18	
19	BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF ARKANSAS:
20	
21	SECTION 1. Legislative Findings of Fact.
22	(a) The United States Congress has directed the United States Army to
23	close certain military training posts. Fort Chaffee will be operated by the
24	Adjutant General as a reserve component military training facility. Other
25	agencies, departments and political subdivisions of the United States or the
26	State of Arkansas will or have indicated an interest to acquire or occupy
27	portions of Fort Chaffee that are not needed for military purposes. The
28	Adjutant General of Arkansas is best suited to act as the executive agent of
29	the State of Arkansas to negotiate with the Secretary of the Army and the
30	various tenant agencies for the orderly administration of Fort Chaffee.
31	(b) It is necessary for the State of Arkansas to amend certain laws
32	concerning military reservations and to authorize particular activities on
33	Fort Chaffee in order to facilitate administration and operation of Fort
34	Chaffee as a military reservation.
35	
36	SECTION 2. Arkansas Code Annotated $^{\circ}$ 12-61-124 is amended to read as

1 follows:

2

"12-61-124. Civilian juvenile student training programs.

3 (a) The Adjutant General may, at his discretion and with such funds as 4 may be appropriated by the General Assembly, or with such funds as may be 5 provided by the United States, develop and implement civilian juvenile student 6 training programs for the purpose of providing training, education, health, 7 welfare, rehabilitative, and other services to juveniles.

8 (b) The Adjutant General is authorized to enter into agreements, 9 contracts, and memoranda of understanding with other state, federal, and local 10 agencies, other persons, firms, and corporations, and the juvenile courts of 11 this state for the purposes of providing training, education, health, welfare, 12 rehabilitative, and other services to juveniles participating in such programs 13 as may be implemented by the Adjutant General.

14 (c) The Adjutant General may promulgate and issue such rules,
15 regulations, and other guidelines as may be necessary and proper to carry out
16 the purposes and provisions of this section.

17 (d)(1) Juvenile participants in the Civilian Student Training Program 18 at Camp Joseph T. Robinson receiving services from the Arkansas National Guard 19 are authorized to receive a monetary stipend, not to exceed ten dollars 20 (\$10.00) per week to defray personal hygiene and other personal necessities. 21 Juvenile participants are authorized to receive uniforms and clothing items as 22 determined by the staff to be appropriate for effective participation in 23 outdoor activities.

(2) Transportation to support Civilian Student Training Program
activities for juvenile participants and staff may be provided by commercial
lease/purchase of motor vehicles not to exceed six vehicles."

27

28 SECTION 3. Arkansas Code Annotated  $^{6}$  12-63-201 is amended to read as 29 follows:

30 "12-63-201. Definition.

31 For the purpose of this subchapter the term military reservation shall 32 apply to and encompass all lands, buildings, and improvements used for 33 military training purposes on:

34 (1) Camp Joseph T. Robinson, both that portion owned by the State of
35 Arkansas and used by the National Guard and that portion owned by the United
36 States, which consists of thirty-one and one-half (31.5) acres more or less,

0227971650.jjd434

1 and used by the United States Army Reserve, the United States Navy Reserve, 2 and the United States Marine Corps Reserve; 3 (2) Properties licensed by the United States to the State of Arkansas 4 to use and occupy for year-round training and support of the Arkansas Air 5 National Guard; and (3) Taxiways, runways, and other airport land and improvements used by 6 7 military aircraft in conjunction with and adjacent to those properties 8 described in subdivision (2).; and (4) Fort Chaffee, Arkansas, including that part owned, leased, 9 10 licensed, operated, maintained, occupied or controlled by the Adjutant General 11 and that part owned, leased, licensed, operated, maintained, occupied or 12 controlled by any other component of the active or reserve military forces of 13 the United States, or any other part that is leased, licensed, operated, 14 maintained, occupied or controlled by any political subdivision, agency, 15 person, firm, corporation or association for use by the active or reserve 16 military forces of the State of Arkansas and the United States." 17 SECTION 4. Arkansas Code Annotated  $^{6}$  12-63-209 is amended to read as 18 19 follows: "12-63-209. Criminal trespass upon a military reservation - Penalty. 20 21 (a) A person commits the offense of criminal trespass upon a military 22 reservation if he or she purposefully, and without authority, enters upon or 23 remains unlawfully upon any military reservation, military armory, or other 24 military building or property owned, leased, licensed, operated, occupied, 25 maintained, under the control, or management of by the State of Arkansas and 26 under the control and management of the State Military Department. 27 (b) Criminal trespass upon a military reservation or other military 28 property is a Class A misdemeanor." 29 30 SECTION 5. Arkansas Code Annotated  $\degree$  12-63-402 is amended to read as 31 follows: 32 "12-63-402. Adjutant General as custodian. (a) The Adjutant General of the State of Arkansas is made the custodian 33 34 of the property. all military property and military reservations located 35 within the State of Arkansas, and which are owned, leased, licensed, operated,

36 occupied or maintained by the State of Arkansas for the purpose of training

0227971650.jjd434

1	the active or reserve military forces of the United States or any of any
2	State.
3	(b) The Adjutant General of Arkansas is not the custodian of any
4	military property or military reservation which is reserved to the exclusive
5	legislative jurisdiction and sovereignty of the United States or which is
6	reserved to exclusive legislative authority of the United States Secretary of
7	the Army, United States Secretary of the Navy, or United States Secretary of
8	the Air Force, pursuant to the Constitution and laws of the United States.
9	Specifically, the Adjutant General is not the custodian of Little Rock Air
10	Force Base and Pine Bluff Arsenal, except such parts thereof that are owned,
11	leased, licensed, operated, occupied or maintained pursuant to a deed, lease,
12	license, or agreement for the exclusive control by the Adjutant General of
13	Arkansas and units of the Arkansas Army National Guard or Arkansas Air
14	National Guard, in accordance with the respective agreements between the
15	Adjutant General and the Secretary of the Army or the Secretary of the Air
16	Force.
17	(c)(1) The Adjutant General shall not enter into or accept any
18	contract, deed, license, lease, permit, memorandum of understanding,
19	memorandum of agreement, obligation, gift, or donation of any real property,
20	whereby the State of Arkansas shall incur or undertake to incur financial
21	liability for or assume financial liability with, or for, or on behalf of an
22	agency or instrumentality of the United States, for such agencys or
23	instrumentalitys past or continuing violation or violations of the
24	environmental protection laws of the State of Arkansas or of the United
25	States, or for past or continuing violation or violations of the laws,
26	regulations, rules, or orders of the Arkansas Department of Pollution Control
27	and Ecology, or of the United States Environmental Protection Agency, or for
28	the past or continuing violation or violations of any other law, regulation,
29	rule, or order of any agency and instrumentality of the State of Arkansas or
30	of the United States which is charged with the responsibility of enforcing the
31	environmental law.
32	(2) This prohibition shall not be applicable if:
33	(A) The Adjutant General shall be authorized by federal law
34	or regulation to accept such responsibility for remediation of past or
35	continuing violations and the Adjutant General is provided, appropriated,

36 allocated, or apportioned adequate funds from the United States required to

0227971650.jjd434

1	remediate such violations, or
2	(B) The Attorney General of the State of Arkansas, after
3	conferring with the Director of the Arkansas Department of Pollution Control
4	and Ecology, shall advise the Governor in writing that the potential financial
5	liability of the State for environmental remediation is de minimis, and if the
6	Governor shall so approve and concur in the Attorney Generals advice, or
7	(C) The laws of the United States prescribe and fix sole
8	financial liability for such violation or violations upon an agency or
9	instrumentality of the United States to the exclusion of the State."
10	
11	SECTION 6. Arkansas Code Annotated $^{\circ}$ 12-63-403 is amended to read as
12	follows:
13	"12-63-403. Lease or sale - Disposition of funds.
14	(a) The Adjutant General of the State of Arkansas shall have authority
15	to lease or sublease such property or portions thereto for such rentals, on
16	such terms and conditions, and for such period of time as he shall deem to be
17	in the best interest of the National Guard and the State of Arkansas.
18	(b) The lease or sublease or contracts for sale of property which is
19	not needed for military purposes shall be executed by the Adjutant General for
20	and in the name and behalf of the State of Arkansas.
21	(c) The contracts or leases shall contain suitable provisions for the
22	immediate termination in the event of the occurrence of an emergency rendering
23	the use of the property for military purposes.
24	(d) Funds <u>received or</u> derived from leases, rentals, and sales <u>of real</u>
25	property or from severed personal property derived from Camp Joseph T.
26	Robinson shall be used exclusively for the operation operations, and
27	maintenance, improvements, and personnel costs of Camp Joseph T. Robinson.
28	(e) Funds received or derived from leases, rentals, and sales of real
29	property or from severed personal property derived from Fort Chaffee shall be
30	used for operations, maintenance, improvements, and personnel costs of Fort
31	Chaffee."
32	
33	SECTION 7. Arkansas Code Annotated $^{\circ}$ 12-63-404 is amended to read as
34	follows:
35	"12-63-404. Canteen - Establishment and operations.
36	(a) The Adjutant General of the State of Arkansas <del>, as custodian of Camp</del>

0227971650.jjd434

1 Joseph T. Robinson, is authorized to institute and operate a military-type 2 canteen, similar to those operated by the armed forces, on the Camp Joseph T. 3 Robinson reservation, and he shall have authority to designate a suitable 4 building located on the Camp Joseph T. Robinson reservation for such purposes 5 as custodian of military properties and military reservations is authorized to institute and operate military-type canteens and exchanges similar to those 6 operated by armed forces of the United States on any military reservation, and 7 8 he shall have authority to designate suitable buildings and lands located on a military reservation for such purposes. 9 10 (b)(1) Except as otherwise provided in subsection (b)(2) of this 11 section, every military type canteen established or operated pursuant to the 12 authority granted under this section shall be subject to the same limitations 13 and restrictions governing all such activities of the Army and Air Force 14 Exchange Service under appropriate Department of Defense regulations similar 15 procedures, policies, limitations and restrictions governing such canteens and exchanges of the Army and Air Force Exchange Service, as the Adjutant General 16 may deem advisable, necessary or expedient. 17 18 (2) However, a military type canteen established or operated 19 pursuant to the authority granted under this section shall not sell, trade, 20 exchange, market, or vend automobiles, household appliances, furniture, 21 building products, motorcycles, and bicycles. Military canteens and exchanges 22 established or operated pursuant to the authority granted under this section shall not sell, trade, exchange, market, or vend automobiles, household 23 24 appliances, furniture, building products, motorcycles, and bicycles. Military 25 canteens and exchanges may contract with one or more automobile rental 26 agencies to provide leased or rented vehicles for use by uniformed service 27 members, trainees, and other temporary residents of military reservations." 2.8 29 SECTION 8. Arkansas Code Annotated 12-63-405 is amended to read as 30 follows: 31 "12-63-405. Canteen - Adjutant Generals powers and duties. 32 (a) The Adjutant General, acting for and in behalf of the Arkansas 33 National Guard, shall have the authority: (1) To hire and set the salaries or compensation of sufficient 34 35 personnel employees for the operation of the canteen canteens and exchanges; 36 (2) To enter into contracts or agreements with wholesalers,

0227971650.jjd434

1	distributors, or suppliers of inventory items for stocking the <del>canteen</del>
2	canteens and exchanges;
3	(3) To prescribe a system of bookkeeping, accounting and auditing
4	procedures for the proper handling of funds derived from the operation of the
5	canteen operations of canteens and exchanges; and
6	(4) To prescribe regulations governing the operation of the
7	canteen at Camp Robinson and in units of the Arkansas National Guard canteens
8	and exchanges on military reservations and military properties.
9	(b) Employees of canteens and exchanges are not subject to the
10	Uniform Classification and Compensation Act (Arkansas Code Annotated 21-5-201
11	et seq.)."
12	
13	SECTION 9. Arkansas Code Annotated $^{\circ}$ 12-63-406 is amended to read as
14	follows:
15	"12-63-406. Canteen - Inventory and sales - Tax exemption.
16	(a) The Adjutant General, acting for and on behalf of the Arkansas
17	National Guard, shall have authority to purchase normally regarded canteen
18	inventory items, subject to the limitations prescribed in $^{\circ}$ 12-63-404.
19	(b) <del>(1) The sale of all these items shall be made only to:</del>
20	(A) Active and retired members of the Army and Air National
21	Guard of the United States;
22	(B) Active, retired, and reserve members of the armed
23	forces of the United States;
24	(C) Department of Defense employees;
25	(D) Full-time employees of the State Military Department;
26	and
27	(E) Dependents of the above-named persons who hold proper
28	identification cards.
29	(2) Sales may also be made to:
30	(A) Students attending training programs at Camp Joseph T.
31	Robinson; and
32	(B) Contractors performing work under contract with the
33	United States or the State of Arkansas at Camp Joseph T. Robinson.
34	The sale of items shall be made only to active and retired members of
35	the Army National Guard and Air National Guard; to active, retired, and
36	reserve members of the armed forces of the United States; to Department of

0227971650.jjd434

Defense employees; to full time employees of the of the Arkansas Military
Department; to students attending training programs at Camp Joseph T. Robinson
or Fort Chaffee; to contractors and their employees performing work pursuant
to a contract with the United States or the State of Arkansas on Camp Joseph
T. Robinson or Fort Chaffee; and to employees of tenant government agencies
located on Camp Joseph T. Robinson or Fort Chaffee; and to dependents of the
above named persons who hold identification cards evidencing their status as
may be found acceptable to the Adjutant General.

9 (c) The items <u>sold</u> shall be exempt from the imposition of any taxes 10 levied by the State of Arkansas or by any <u>political</u> subdivision thereof." 11

12 SECTION 10. Arkansas Code Annotated  $^{\circ}$  12-63-407 is amended to read as 13 follows:

14 "12-63-407. Canteen Canteens - Camp Robinson and Fort Chaffee.

15 (a) The General Assembly finds that the Adjutant General is subject to 16 conflicting laws of the State of Arkansas and regulations of the Department of 17 the Army and the National Guard Bureau, requiring the Adjutant General to 18 reconcile conflicting laws and regulations.

19 (b) The purpose of this section is to eliminate duplicated and 20 conflicting laws, reconcile state law to Department of the Army Departments of 21 <u>the Army and Air Force</u> and <del>the</del> National Guard Bureau regulations, and to 22 reduce operating expenses of the Camp Joseph T. Robinson <del>Canteen</del> <u>and Fort</u> 23 <u>Chaffee canteens</u>.

(c) The Adjutant General is hereby authorized to operate the Camp
Joseph T. Robinson Canteen and Fort Chaffee Canteens in accordance with the
regulations of the Department of the Army Departments of the Army and Air
Force and the National Guard Bureau governing morale, welfare and recreation
fund activities <u>as he may determine to be applicable</u>.

(d) Nothing in this section shall be construed to eliminate the
restrictions on the types of goods or services the Camp Joseph T. Robinson
Canteen and Fort Chaffee canteens may offer for sale, trade, exchange,
marketing, or vending, nor shall this section be construed to expand or
broaden the authority of the Camp Joseph T. Robinson Canteen and Fort Chaffee
<u>Canteens</u> to sell goods and services to any person other than active, retired,
and reserve members of the armed services, and to full time employees of the
Arkansas Military Department and Departments of Defense, to employees of

1 contractors performing contracts or services on either Camp Joseph T. Robinson 2 or Fort Chaffee, employees of other government agencies, students, and other 3 tenants of either Camp Joseph T. Robinson or Fort Chaffee. (e) The Adjutant General shall cause an external annual audit of the 4 5 Camp Joseph T. Robinson Canteen to be conducted and Fort Chaffee Canteens. The audit shall be conducted by a certified public accountant. 6 7 (f) The Adjutant General shall, within ten (10) days of receipt, submit 8 a copy of the annual audit audits and any other audits of the Camp Joseph T. 9 Robinson Canteen and Fort Chaffee Canteens conducted in accordance with 10 regulations of the Department of the Army Departments of the Army and Air 11 Force, and the National Guard Bureau to the Division of Legislative Audit." 12 13 SECTION 11. Arkansas Code Annotated <sup>8</sup> 12-63-409 is amended to read as 14 follows: 15 "12-63-409. Canteen - Use of Funds. 16 All nonappropriated funds derived from the operation of the Canteen Camp 17 Joseph T. Robinson and Fort Chaffee canteens shall be used exclusively for 18 improvements on or to the Camp Joseph T. Robinson military reservation, to 19 unit armories, and on, to, or for Camp Joseph T. Robinson, Fort Chaffee, or 20 any other military reservation, armory, airfield, or for the general welfare 21 of the units and members of the Arkansas National Guard." 22 SECTION 12. Arkansas Code Annotated 8 12-63-410 is amended to read as 23 24 follows: 25 "12-63-410. Canteen - Conditional termination. 26 (a) If he the Adjutant General deems it to be in the best interest of 27 the Arkansas National Guard military forces of this state or of the United 28 States, the Adjutant General may enter into an agreement or agreements with 29 the Army and Air Force Exchange Service for the institution, maintenance, and 30 operation by that agency of a post exchange on the Camp Robinson military 31 reservation the Army and Air Force Exchange Service of post exchanges on Camp 32 Joseph T. Robinson or Fort Chaffee, or both. (b) Upon the execution of such agreement or agreements and the 33 34 institution by that agency of a post exchange on Camp Robinson, the operation 35 of the military-type canteen by the Adjutant General as provided in 36 At 12-63-404 - 12-63-410 shall terminate the Army and Air Force Exchange

0227971650.jjd434

1	Service of a post exchange on Camp Joseph T. Robinson or Fort Chaffee, the
2	operation of the military style canteen or canteens as the case may be, by the
3	Adjutant General as provided in Sections 12-63-404 et seq., shall terminate.
4	The termination of the operation of one or more canteens shall not mandate
5	that other canteens at other locations be closed."
б	
7	SECTION 13. Arkansas Code Annotated 3-4-703 is amended to read as
8	follows:
9	"3-4-703. Authorized purchasers.
10	(a) Sales of alcoholic beverages under the post exchange package permit
11	shall be limited to those persons over the age of twenty-one (21) years who
12	<del>are:</del>
13	(1) Members of the Army and Air National Guard of the United
14	States;
15	(2) Active, retired, and reserve members of the armed forces of
16	the United States;
17	(3) Department of Defense employees;
18	(4) Full-time employees of the State Military Department; and
19	(5) Dependents of the above-named persons who hold proper
20	identification cards.
21	(b) Sales may also be made to:
22	(1) Students attending training programs at Camp Joseph T.
23	Robinson; and
24	(2) Contractors performing work under contract with the United
25	States or the State of Arkansas at Camp Joseph T. Robinson.
26	Sales of alcoholic beverages under the post exchange permit shall be
27	limited to those persons over the age of twenty-one (21) years, who are active
28	or retired members of Army National Guard and Air National Guard; to active,
29	retired, and reserve members of the armed forces of the United States; to
30	Department of Defense employees; to full time employees of the Arkansas
31	Military Department; to students attending training programs at Camp Joseph T.
32	Robinson or Fort Chaffee; to contractors and their employees performing work
33	pursuant to a contract with the United States or the State of Arkansas on Camp
34	Joseph T. Robinson or Fort Chaffee; and to employees of tenant government
35	agencies located on Camp Joseph T. Robinson or Fort Chaffee; and to dependents
36	of the above named persons who hold identification cards evidencing their

HB 1946

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1	status as may be found acceptable to the Adjutant General."
2	
3	SECTION 14. (a) The State of Arkansas acknowledges and endorses the
4	establishment of the Fort Chaffee Redevelopment Authority Public Trust,
5	created by Sebastian County, Arkansas, on February 19, 1997, as set forth in
б	the Fort Chaffee Redevelopment Authority Indenture of Trust and pursuant to
7	the provisions of the laws of the State of Arkansas, including specifically
8	Title 28, Chapter 72, Subchapter 2 of the Arkansas Code of 1987 Annotated.
9	
10	(b) The Fort Chaffee Redevelopment Authority Public Trust
11	is hereby recognized by the State as the entity to: prepare a comprehensive
12	study of all issues related to the closure and redevelopment of Fort Chaffee
13	Military Base surplus properties and to ensure proper planning and optimal use
14	of the property embodied therein; after conversion of such portions of the
15	Base as the U.S. Department of Defense deems unnecessary to its overall
16	military mission, to manage, own and operate those portions so as to yield the
17	maximum benefit to the residents of affected counties and communities in the
18	State of Arkansas; and for other purposes as enabled and set forth in the Fort
19	Chaffee Redevelopment Authority Indenture of Trust. The State further
20	recognizes that such activities as set forth in the Fort Chaffee Redevelopment
21	Authority Indenture of Trust are in the public interest and serve a public
22	purpose and can best be accomplished by the creation of a public trust vested
23	with the powers and duties specified in the Indenture of Trust.
24	
25	SECTION 15. In addition to the post exchange and other post operations
26	authorized to be taken over by the Arkansas Military Department pursuant to
27	the provisions of this act, the Adjutant General is given further authority to
28	take over operation of all military service clubs on Fort Chaffee. It is
29	recognized that Fort Chaffee has operated under exclusive federal jurisdiction
30	and such military service clubs have not been required to obtain a license
31	from the State of Arkansas to authorize such operations. However, pursuant to
32	resumption of State jurisdiction over Fort Chaffee, state licenses will be
33	required. Therefore, there is hereby created a Military Service Club mixed
34	drink permit authorizing the sale of alcoholic beverages as defined in
35	Arkansas Code Annotated $^{ m 6}$ 3-9-202 et seq. to be issued to service clubs on
36	military reservations owned or controlled by the State of Arkansas. The

1 Arkansas Alcoholic Beverage Control Division is authorized to issue such 2 permits to each military service club operating on Fort Chaffee. The annual 3 fee for each such permit shall be five hundred dollars (\$500) and such fees 4 shall be due and collected in the same manner as all other permit fees 5 collected by the Alcoholic Beverage Control Division. Food service 6 requirements for restaurants, as set out in Arkansas Code Annotated  $^{\circ}$  3-9-202, 7 et seq., shall not be applicable. Hours of operation for such service clubs 8 shall be the same as are now in existence for private clubs licensed pursuant 9 to Arkansas Code Annotated  $^{\circ}$  3-9-221, et seq. The Arkansas Alcoholic Beverage 10 Control Division is authorized to adopt reasonable rules and regulations to 11 provide for the operation of such service clubs consistent with the intent and 12 purposes of this act. 13 SECTION 16. All provisions of this act of a general and permanent 14 15 nature are amendatory to the Arkansas Code of 1987 Annotated and the Arkansas 16 Code Revision Commission shall incorporate the same in the Code. 17 18 SECTION 17. If any provision of this act or the application thereof to 19 any person or circumstance is held invalid, such invalidity shall not affect 20 other provisions or applications of the act which can be given effect without 21 the invalid provision or application, and to this end the provisions of this 22 act are declared to be severable. 23 SECTION 18. All laws and parts of laws in conflict with this act are 2.4 25 hereby repealed. 26 /s/Rep. Thicksten et al 27 2.8 29 APPROVED: 4-08-97 30 31 32 33 34 35